

North Yorkshire County Council  
Hambleton Area Committee

5<sup>th</sup> March 2018  
Annual Community Safety Update

1. **Purpose of the report**

To inform the Area Committee about community safety partnership working at both a county level and within the Hambleton district.

**Background**

2. The 1998 Crime and Disorder Act led to the creation of Community Safety Partnerships (CSP) in each local authority. This recognised tackling community safety relies on effective partnership working. Where partnerships work well, they prevent duplication of activity, reduce costs and tackle issues through joined-up problem solving approaches. The 'responsible authorities' on each CSP must, by law, work together:
- Police
  - Local Authority
  - Fire and Rescue Authority
  - Probation
  - Health.
3. The introduction of directly elected Police and Crime Commissioners (PCC) brought with it a requirement for the PCC to have regards to the priorities of the CSP and for the CSP to have regard to the police and crime objectives set out within the Police and Crime Plan.
4. Community Safety Partnerships are under a statutory duty to work together to;
- Reduce reoffending
  - Tackle crime and disorder
  - Tackle anti-social behaviour
  - Tackle alcohol and substance misuse
  - Tackle any other behaviour which has a negative effect on the local environment.
5. In 2014 the responsible authorities in the county of North Yorkshire agreed to establish a single partnership - North Yorkshire Community Safety Partnership (NYCSP). The CSP is supported by district based Local Delivery Teams (LDTs). To fulfil its statutory requirements the partnership has produced a three year strategic plan, which is refreshed annually by a delivery plan.

### **Progress to date**

6. As of November 2016, Dr Justin Ives, Chief Executive of Hambleton District Council became the appointed chair of the NYCSP. The Safer York Partnership remains for the City of York, however strong links exist allowing for joint strategic arrangements (Domestic Abuse, Prevent).
7. **NYCSP Delivery Plan for 2017/18**  
In addition to its statutory responsibilities NYCSP have agreed three priority areas for activity (2017/18)
  - NYCSP's Development
  - Integrated Hubs
  - Protecting Vulnerable People (Domestic Abuse and Prevent)
8. The delivery plan outlines how these priorities will be delivered. A key area for success includes the NYCSP influencing the structures of the resources so that appropriate processes and people are in place to deliver effectively.
9. A development session with board members is planned for 23<sup>rd</sup> February 2018 which will be hosted by Hambleton District Council. The aim of the session is to review and refresh the Community Safety Partnership Plan and to focus on its priorities for the next 3 years.
10. Below highlights some significant areas of ongoing activity from NYCSP delivery plan 2016/17:

### **Integrated Hubs**

11. Integrated working has developed over a period of time, to enhance the service all partners provide to their communities to improve outcomes for victims of crime and to reduce crime and community safety concerns. All districts across the county have been involved in the development of integrated community safety hubs. It was agreed, in order to support the development that the CSPs (North Yorkshire and York) would have oversight and an Integrated Hub Joint Coordinating Group (JCG) was established, this is currently chaired by North Yorkshire Police. The progress plan for the JCG has agreed work streams. Each work stream has an identified lead; leads include representatives from NYCC, North Yorkshire Police and district councils.
  - Admin / business support
  - Performance management
  - Hub connectivity with other forums
  - Legal/ information sharing agreement
  - Toolkit
  - Communications
  - Case management.

12. All of these areas continue to be progressed; there is a strong recognition that the hubs across the county are different as they reflect local needs. The work streams are applicable areas for development for all hubs.

### **Prevent**

13. The Strategic Board is chaired by Paul Shevlin, Chief Executive of Craven District Council. The inter-connectivity and communications between the three tiers is strong, this can be evidenced by the achievements to date (multi-agency guidance, training and work aimed at specific groups e.g. young people and adults with learning difficulties).

14. The Prevent Strategic Board held a Development Session which was facilitated by a Snr Prevent Advisor from the Home Office. The following recommendations were agreed from the session:

- **Governance** – The Prevent Strategic Board will maintain current chairing, membership and strategic responsibilities linking to Community Safety Partnerships, Safeguarding Adult Boards and Safeguarding Children Boards (via current membership links), and directly reporting to the Board, local Prevent Groups.
- **Prevent Strategic Board (PSB) Action Plan:** A multi-agency task and finish group to be established to ensure that PSB's Action Plan covers all areas of activity and development across all organisations.
- **Prevent Strategic Board Performance Framework** - Alongside the Action Plan a multi-agency performance report will be developed (via the Task and Finish Group).
- **Counter- Terrorism Local Profile** As part of the intelligence gathering process, an annual multi-agency 'workshop' to be introduced allowing for a direct dialogue to take place regarding the intelligence feed into the Local Profile.
- **Training:** The multi-agency Trainers Network (currently managed by NYCC) to be a standing sub group of the Prevent Strategic Board, providing written reports. This group will have oversight of all training plans, ensuring the plans are outcome focused and meet the needs of practitioners.
- **Engagement with Communities:** In line with revising the role of local Prevent groups, each area/ district will develop a community engagement plan.

### **Hurt by Hate - Prevent Graphic Novel**

15. On behalf of the Prevent Strategic Board a successful bid to the OPCC Community Fund, allows for a Prevent graphic novel and accompanying resources to be developed and implemented.

16. Working in partnership with Connecting Youth Culture, this campaign aims to raise awareness of the potential impact of on-line propaganda and extremist grooming on young people, across North Yorkshire and York. The interactive resources will be promoted through existing networks focussing on early intervention and prevention to a wide range of universal and targeted education and community settings; including youth clubs, pupil referral units and children's homes.
17. In addition some funding has come via NHS England, where additional copies of the novels and accompanying resources can be produced and used in 'community' health settings and a resource for GP training
18. Following on from the soft launch of the 'Hurt by Hate' graphic novel a number of pilots are being delivered to a variety of settings across the county and the City of York. The next steps include train the trainer events and to develop appropriate learning packages to support practitioners to deliver the 'Hurt by Hate' resource within identified settings.

### **Domestic Abuse**

19. The multi-faceted and complex nature of Domestic Abuse (DA) means that it cannot be addressed by one agency alone. Strong partnership arrangements will help victims and those affected by DA by providing an effective first response to violence and abuse. A partnership that is overseen by strong local leadership, underpinned by effective commissioning will allow victims and others to access the right services at the right time.
20. It has been agreed strategically that the DAJCG (Domestic Abuse Joint Coordination Group) leads on DA across North Yorkshire and York. The group reports directly to NYCSP and Safer York Partnership, there are effective connections with other Boards e.g. Safeguarding Boards. The DAJCG includes representation from key agencies and sectors that through this group will drive forward the principles of the Domestic Abuse Overview Strategy (2014-18) which is currently being refreshed.
21. The agreed objectives are;
  - To coordinate services committed to early intervention and prevention of DA for adults, children and young people
  - To improve the safety of victims who experience DA and support them in rebuilding their lives
  - To coordinate and deliver interventions for perpetrators to reduce reoffending
  - To work together to improve the equity and consistency of services with committed funding through effective partnership working.
22. A delivery plan for 2017/18 outlines the following key areas of work and activities:

- Clear procedures and effective resources to undertake Domestic Homicide Reviews, when required
  - Mapping and evaluation of Domestic Abuse Services across North Yorkshire and York
  - Multi-Agency Domestic Abuse Commissioning Framework
  - Early intervention and prevention services
  - Services for victims
  - Services for perpetrators
  - Services for children and young people.
- 23.** A development session was held on 25<sup>th</sup> October 2017 with members of the Domestic Abuse JCG and wider partners. The recommendations from the session are as follows:
- All DACs to ensure that they are making the relevant links with their Community Safety Hubs/ Local Delivery Teams
  - Early Intervention- the strength of this approach was recommended by all members. An agreement that there is a need for a formal, consistent approach to early intervention
  - Ensure the data-set include relevant data from all agencies, including Public Health. With improved data collection specifically relating to children and young people
  - Networks and information sharing of issues being alert to and escalating 'hidden issues', when appropriate. E.g. Impact of DA on military families
  - Within the DAJCG structure an operational group to be established, that will oversee MARAC, Making Safe and have reporting arrangements to the DAJCG
  - Updates from all of the DACs on local arrangements to be a standing agenda item for the DAJCG
- 24.** A Domestic Abuse Operational Sub Group will be formed under the DA JCG which will look at the Making Safe Scheme and the MARRAC and is chaired by the Head of community Safety, COY.
- 25.** The Domestic Abuse Commissioning Sub Group continues to meet on a monthly basis a Needs Assessment is being developed which is looking all domestic abuse services across North Yorkshire and COY. This group is chaired by the Partnership and Commissioning Manager, OPCC.

### **Strategic Arrangements - Inter Board Arrangements**

- 26.** Connectivity between the Safeguarding Boards (Children and Adults) and the CSPs across North Yorkshire exists via the Inter-Board Network. The plans of the Boards are inter-connected, with clarity on which partnership is leading on areas of activity and relevant performance reports are shared across the Boards.

27. The original NYCSP strategic partnership plan 2015/18 identified 6 priority areas, including road safety, drugs and alcohol and reducing reoffending. All of these have established partnership boards, similar to the arrangements with the Safeguarding Boards, with regular reporting and sharing of plans and performance.

**Local Delivery: Safer Hambleton Hub**

28. The Local Delivery Team is known as the Safer Hambleton Hub and is based within Hambleton District Council offices in Northallerton. The team ensures that the right agency deals with the problem to resolve with the appropriate powers and legislation which is not always criminal legislation. The team comprises 1 full time Safer Hambleton Co-ordinator covering community safety, CCTV and Prevent with 3 day/week business support. There is also a full time co-located Police Officer within the team. The office offers hot desk facilities from which partner agencies can work any part of the week.
29. The Safer Hambleton Hub provides quarterly reports to the North Yorkshire Community Safety Partnership at each meeting. In addition, a councillor attended Community Safety Working Group meets on a quarterly basis which oversees the work of the Hub and a 6 monthly multi agency Steering Group meets to consider issues of community safety concern in the Hambleton area.
30. Work of the Safer Hambleton Hub is directed through three key meetings:
- **MAPS** (Multi Agency Problem Solving) meets monthly with all partners at a team leader level. MAPS considers cases using the county wide scoring matrix and has dealt with an average 9 “High” cases; 10 “Low/Medium” (April-Sept). There are currently 8 High and 15 Low/Medium cases being dealt with by partners.
  - **Tactical**; this is an internal fortnightly meeting for the different service areas of the council to discuss cases of complexity. Since May 2017, 21 cases have been discussed with a number of those having been resolved successfully through intervention or advice from the Hub.
  - **VOL**; this is a fortnightly police led meeting to discuss cases involving repeat victims, offenders or locations. Those cases which would benefit from a partnership approach are then considered by the Hub.
31. The Hub works to a stepped approach in intervention as appropriate; with formal action often being instigated via an Acceptable Behaviour Contract (ABC). These are managed and facilitated by the Hub with local police team contacts and relevant partners. These will involve regular meetings with the individual. 8 ABCs were in place (April-Sept).
32. Task and Finish Groups meetings were managed by the Hub to discuss 14 individuals (April – Sept) and 7 to discuss issues within locations

33. The Hub does consider location based issues as well as those relating to individuals. Thirsk/Leeming Lorry Watch, Stokesley PSPO consultation, Easingwold Memorial Park are three current issues that the Hub is co-ordinating with the support of partners.

### **Prevent**

34. The Counter Terrorism & Security Act 2015 places a duty on specified authorities to have “due regard to the need to prevent people from being drawn into terrorism”.
35. The Hambleton Prevent Practitioners Group is coordinated and managed by the Safer Hambleton Co-ordinator and the multi-agency group meets on a quarterly basis offering information and confidence to help build a network of Prevent Champions within the Hambleton area. The PPG is well attended by a wide range of partners including social care and the Military.
36. Numerous Prevent awareness raising events have been delivered across the Hambleton area which includes bespoke ‘Notice Check and Share’ events for safeguarding practitioners; Extreme Right Wing awareness, WRAP, bespoke package for Members and identifying suspicious activity in communities and buildings.
37. Operation Griffin and Argus, National Counter Terrorism & Security Office (NaCTSO) initiatives will be delivered in 2018 across the District raising awareness of the threat of terrorism providing advice and support to businesses and agency’s on how to deal with an attack.

### **Recommendations**

That the Committee notes the developments in Community Safety at both a county level and within Hambleton district and countywide.

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**Background Papers:**  
**None.**

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